

## Message Text

CONFIDENTIAL

PAGE 01 TOKYO 06867 191026Z  
ACTION EA-12

INFO OCT-01 ISO-00 SOE-02 AID-05 CEA-01 CIAE-00  
COME-00 DODE-00 EB-08 DOE-15 H-01 INR-10 INT-05  
L-03 NSAE-00 NSC-05 OMB-01 PM-05 ICA-11 OES-07  
SP-02 SS-15 STR-07 TRSE-00 ACDA-12 AGRE-00 CEQ-01  
CG-00 DLOS-09 DOTE-00 EPA-01 FMC-01 IO-13 JUSE-00  
NSF-01 PA-01 /155 W  
-----077086 191156Z /11

P 181012Z APR 78  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC PRIORITY 7233  
INFO AMEMBASSY SEOUL PRIORITY  
AMEMBASSY TAIPEI  
AMCONSUL HONG KONG  
USLO PEKING  
CINCPAC HONOLULU HI

C O N F I D E N T I A L TOKYO 06867

CINCPAC FOR POLAD

E.O. 11652: GDS  
TAGS: PBOR, ENRG, PINS, CH, KS, JA  
SUBJECT: JAPAN-ROK CONTINENTAL SHELF IMPLEMENTING  
LEGISLATION

REF: (A) TOKYO 4607, (B) TOKYO 5349, (C) TOKYO 5940,  
(D) STATE 98126

1. AS EMBASSY HAS REPORTED EARLIER (REFTELS), KOREAN  
CONTINENTAL SHELF IMPLEMENTING LEGISLATION, WHICH PASSED  
DIET LOWER HOUSE APRIL 7, IS NOW BEFORE UPPER HOUSE  
COMMERCE COMMITTEE, WHERE ITS LDP AND DSP SUPPORTERS ARE  
EXPECTED TO FACE DIFFICULT BATTLE IN OVERCOMING OPPONENTS'  
OBSTRUCTIONIST TACTICS IN ORDER TO MEET DEADLINE OF  
SCHEDULED MAY 17 DIET CONCLUSION. RECENT SINO-JAPANESE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 TOKYO 06867 191026Z

IMBROGLIO OVER SENKAKU ISLANDS, MOREOVER, HAS ADDED COM-  
PLICATING FACTOR OF AS YET UNCERTAIN DIMENSIONS.

2. IN RECENT CONVERSATION WITH EMBOFF, MOFA NE ASIA  
DIVISION OFFICIAL WAS CAREFUL TO NOTE THAT SENKAKUS INCI-  
DENT HAD NOT YET BEEN FULLY PLAYED OUT AND THAT ITS IMPLI-  
CATIONS FOR JAPANESE DOMESTIC POLITICS WERE STILL FAR

FROM CLEAR. HE EXPRESSED CONCERN THAT THIS DRAMATIC EXAMPLE OF SINO-JAPANESE FRICTION OVER TERRITORIAL DELIMITATION WOULD HAVE UNWELCOME SPILL-OVER INTO DIET DELIBERATIONS ON KOREAN CONTINENTAL SHELF LEGISLATION, PERHAPS CAUSING FURTHER DELAY IN ITS PASSAGE. IN PAST VARIOUS OPPONENTS OF JAPAN-ROK JOINT EXPLOITATION SCHEME HAD WARNED THAT, BECAUSE OF REPEATED CHINESE ASSERTIONS OF SOVEREIGNTY IN SECTIONS OF SHELF AREA, RATIFICATION AND IMPLEMENTATION OF JAPAN-ROK AGREEMENT WOULD CAUSE PROBLEMS FOR JAPAN WITH PRC. FOR ITS PART, GOJ HAD BY AND LARGE TAKEN PUBLIC POSITION OF DOWNPLAYING SERIOUSNESS OF CHINESE PROTESTS WHILE QUIETLY, BUT UNSUCCESSFULLY, ATTEMPTING TO INITIATE SOME FORM OF DIALOGUE WITH CHINESE ON ISSUE (AS DURING INFORMAL SINO-JAPANESE LOS BILATERALS IN PEKING LAST JANUARY). MOFA OFFICIAL OBSERVED THAT UNEXPECTED AND AS YET UNEXPLAINED CHINESE MOVES IN SENKAKUS HAD NOW RAISED SPECTER OF SIMILAR CHINESE ACTIONS IN REGARD TO DISPUTED AREAS OF CONTINENTAL SHELF COVERED BY JAPAN-ROK AGREEMENT. (IN SEPARATE CONVERSATION, LOCAL ROK EMBASSY OFFICIAL ESSENTIALLY ECHOED MOFA OFFICIAL'S CONCERNS.)

3. OPPOSITION PARTY DIET MEMBERS HAVE ALREADY MADE THIS LINKAGE BETWEEN SENKAKUS PROBLEM AND SHELF AGREEMENT DURING APRIL 17 UPPER HOUSE INTERPELLATIONS, ELICITING STATEMENT FROM MITI MINISTER KOMOTO SUGGESTING THAT GOJ WOULD NOT MOVE FORWARD WITH ACTUAL EXPLOITATION OF SHELF AS LONG AS CONFIDENTIAL

CONFIDENTIAL

PAGE 03 TOKYO 06867 191026Z

CHINESE OBJECTIONS WERE OUTSTANDING.

4. COMMENT: WITH 200 CHINESE FISHING BOATS STILL HOVERING JUST OUTSIDE JAPANESE-CLAIMED TERRITORIAL WATERS OFF SENKAKU ISLANDS, IT IS STILL TOO EARLY TO JUDGE PRECISELY HOW POLITICAL FALLOUT FROM THIS AFFAIR WILL SHAPE DIET ACTIONS ON KOREAN CONTINENTAL SHELF IMPLEMENTING LEGISLATION. WE ARE IN PROCESS OF TOUCHING BASE WITH VARIOUS POLITICIANS AND GOJ OFFICIALS AND HOPE TO HAVE CLEARER READING IN THE NEXT FEW DAYS NOT ONLY OF DIET ATTITUDES BUT ALSO OF DEGREE TO WHICH GOJ WILL CONTINUE TO PUSH LEGISLATION. WE UNDERSTAND THAT OUR EXTREMELY ANXIOUS SOUTH KOREAN DIPLOMATIC COLLEAGUES ARE ALSO ENGAGED IN A SIMILAR EXERCISE. MANSFIELD

CONFIDENTIAL

NNN



## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** CONTINENTAL SHELF, LEGISLATION  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 18 apr 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978TOKYO06867  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780167-0547  
**Format:** TEL  
**From:** TOKYO  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780442/aaaabjxf.tel  
**Line Count:** 108  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** c39d8bab-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION EA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 TOKYO 4607, 78 TOKYO 5349, 78 TOKYO 5940, 78 STATE 98126  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 10 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2926155  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** JAPAN-ROK CONTINENTAL SHELF IMPLEMENTING LEGISLATION  
**TAGS:** PBOR, ENRG, PINS, CH, KS, JA  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/c39d8bab-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014